

Message Text

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ACTION ACDA-12

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CIAE-00 DODE-00 EA-10 PM-05 H-01 INR-10 L-03
NASA-01 NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01
DOE-15 CEQ-01 OES-07 SS-15 ICA-11 NRC-05 /164 W
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P 211609Z APR 78
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 8721
INFO AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 01 OF 02 GENEVA 06089

E.O.11652:GDS
TAGS:PARM US UR
SUBJECT: CCD: US-USSR CW NEGOTIATIONS, ROUND SEVEN:
DRAFTING GROUP MEETING NO.12, APRIL 20, 1978

CW MESSAGE NO.46

1. SUMMARY: THE TWELFTH DRAFTING GROUP MEETING OF THE
CURRENT ROUND WAS HELD DURING THE AFTERNOON OF THURSDAY,
APRIL 20, 1978. US DEL MEMBERS PRESENTED STATEMENTS
(SEE PARA 3 BELOW) DEALING WITH REPORTING OF PRODUCTION
OF IRRITANTS AND WITH THE PREPARATORY COMMISSION. IN
ADDITION, AKALOVSKY (ACTING HEAD OF US DEL) POSED SEVERAL
QUESTIONS IN ORDER TO CLARIFY POINTS IN THE SOVIET
APRIL 18 PLENARY STATEMENT (SEE PARA 4 BELOW). SOVIET
EXPERT SOKOLSKI ASKED TWO QUESTIONS RELATED TO VERIFI-
CATION. THE SOVIETS HAD NO PREPARED STATEMENTS AND
REPEATED PRIVATELY THEIR DESIRE TO END THE ROUND BY
APRIL 29. END SUMMARY.

2. US PRESENTATIONS:
A. REPORTING OF PRODUCTION OF IRRITANTS. BECAUSE OF
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POSSIBLE SOVIET MISUNDERSTANDING OF THE US POSITION,
MIKULAK SAID THAT WHILE AMOUNTS OF IRRITANTS PRODUCED
AFTER THE CONVENTION ENTERED INTO FORCE SHOULD BE DECLAR-
ED, THE US DID NOT BELIEVE IT WOULD BE PRACTICAL TO HAVE
THE QUANTITIES ALREADY STOCKPILED ALSO DECLARED. SINCE
SUCH CHEMICALS ARE SO WIDELY DISTRIBUTED IN THE US,
COMPILING INFORMATION ON THE QUANTITIES ALREADY IN

EXISTENCE WOULD POSE A BURDEN WHICH WOULD FAR OUTWEIGH
THE VALUE OF THE DECLARATION. THE SOVIETS DEFERRED
COMMENT. ED

B. PREPARATORY COMMISSION. DRAWING EXTENSIVELY ON
APPROVED GUIDANCE PAPERS, AKALOVSKY PRESENTED US VIEWS ON
THE ESTABLISHMENT, MEMBERSHIP AND RESPONSIBILITIES OF THE
PREPARATORY COMMISSION. HE INDICATED THAT EVENTUALLY IT
WOULD ALSO BE NECESSARY TO DISCUSS ADMINISTRATIVE AND
FINANCING ARRANGEMENTS. THE SOVIETS SAID THEY WOULD STUDY
THE US SUGGESTIONS.

3. US QUESTIONS:

A. AKALOVSKY REQUESTED CLARIFICATION OF THE REMARK
IN THE SOVIET APRIL 18 PLENARY STATEMENT THAT "THE
QUESTION OF A BILATERAL EXCHANGE OF GENERAL INFORMATION
ON STOCKS OF CHEMICAL WEAPONS PRIOR TO ENTRY INTO FORCE
OF THE CONVENTION COULD BE EXAMINED SUBSEQUENTLY IN
CONNECTION WITH THE RATIFICATION OF THE CONVENTION." THE
SOVIETS SAID THEY WOULD RESPOND LATER.

B. AKALOVSKY REFERRED TO APRIL 18 SOVIET STATEMENT
WAS PREMATURE AND SHOULD BE TAKEN UP AT A SUBSEQUENT STAGE,
AFTER AGREEMENT HAS BEEN REACHED ON QUESTIONS OF PRINCIPLE.
HE NOTED THAT AGREEMENT IN PRINCIPLE HAD ALREADY BEEN
REACHED ON CERTAIN DECLARATIONS AND ASKED WHY WORK ON
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THEIR DETAILS COULD NOT PROCEED. THE SOVIET RESPONSE WAS
THAT AGREEMENT IN PRINCIPLE SHOULD BE REACHED ON THE
BROADER ISSUES OF SCOPE AND VERIFICATION BEFORE ATTEMPTING
TO WORK OUT MATTERS OF DETAIL. AKALOVSKY POINTED OUT THAT,
GIVEN THE INTERRELATIONSHIP OF THE VARIOUS ISSUES, ABSENCE
OF A MORE DETAILED UNDERSTANDING ON SOME OF THEM MADE IT
MORE DIFFICULT TO WORK ON OTHERS.

4. SOVIET QUESTIONS: SOMEWHAT RELUCTANTLY, KRASULIN
(DEPUTY HEAD OF SOVIET DEL) ALLOWED SOKOLSKI TO ASK TWO
"TECHNICAL" QUESTIONS: (A) WHY SHOULDN'T A STATE BE
BELIEVED WHEN IT DECLARES IT IS FULFILLING ITS OBLIGATIONS,
AND (B) WHY ON-SITE INSPECTION ON A VOLUNTARY BASIS WOULD
NOT BE TOTALLY ADEQUATE TO DEAL WITH SUBSTANTIATED
SUSPICIONS AS TO FULFILLMENT OF OBLIGATIONS REGARDING
ANY TYPE OF ACTIVITY? WITH RESPECT TO THE FIRST QUESTION,
AKALOVSKY POINTED OUT THAT, HOWEVER REGRETABLE, THE
REALITY IN THE WORLD WAS THAT THERE WAS A LACK OF
CONFIDENCE BETWEEN STATES. OTHERWISE, STATES WOULD NOT
MAINTAIN ARMAMENTS IN THE FIRST PLACE. AS TO THE SECOND
QUESTION, HE STATED THAT, IN THE US VIEW, REQUIRED ON-SITE
INSPECTION WAS ESSENTIAL FOR PROVIDING SUFFICIENT

CONFIDENCE THAT OBLIGATIONS RELATING TO THE ACTUAL ELIMINATION OF CHEMICAL WEAPONS HAVE BEEN FULFILLED. THE DIFFERENTIATED US APPROACH TO ON-SITE INSPECTION WAS BASED ON THE DISTINCTION BETWEEN SUCH OBLIGATIONS AND THOSE COMMITTING STATE PARTIES ESSENTIALLY NOT TO GO BACK TO PROHIBITED ACTIVITIES.

5. IN PRIVATE CONVERSATION WITH AKALOVSKY AFTER MEETING, KRASULIN REITERATED THAT THE SOVIET SIDE HAD NO MORE TO SAY AND INDICATED THAT THE SOVIET EXPERTS HOPED TO RETURN TO MOSCOW ON SATURDAY, APRIL 29, 1978. KRASULIN ALSO COMMENTED THAT SOVIET STUDY OF US PROPOSAL FOR DESTRUCTION

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C O N F I D E N T I A L SECTION 02 OF 02 GENEVA 06089

CW MESSAGE NO. 46

OF STOCKS AT SPECIALIZED FACILITIES WAS A GOOD OMEN. HE OBSERVED, HOWEVER, THAT A NUMBER OF ISSUES, INCLUDING THAT OF "CAPABILITIES", HAD YET TO BE SORTED OUT IN MOSCOW, WHERE THE BUREAUCRATIC PROCESS WAS VERY SLOW. A SIMILAR REMARK WAS MADE SEPARATELY BY SOVIET EXPERT DUMAIEV.

6. IT WAS AGREED TO WAIT FOR AMB FISHER'S RETURN TO GENEVA BEFORE SCHEDULING NEXT MEETING OR DISCUSSING A DATE FOR THE END OF THE ROUND. VANDEN HEUVEL

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